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UNITED STATES FEDERAL COMMUNICATIONS C

In Re Applications of:

SAN FRANCISCO UNIFIED SCHOOL
DISTRICT FOR RENEWAL OF
LICENSE FOR STATION
KALW (FM), SAN FRANCISCO,
CALIFORNIA

MB DOCKET No.: 04-191

Facility ID No.: 58830

File No.: BRED-19970801YA

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Deposition of: Jeffrey Ramirez

Pages:

1 through 141

Place:

Washington, D.C.

Date:

November 9, 2004

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DEC - ♥ 2004

Before the FCC-MAILROOM

FEDERAL COMMUNICATIONS COMMISSION
Washington, D.C. 20554

In Re Applications of:

SAN FRANCISCO UNIFIED
SCHOOL DISTRICT FOR RENEWAL
OF LICENSE FOR STATION
KALW (FM), SAN FRANCISCO,
CALIFORNIA

MB Docket No.: 04-191
Facility ID No.: 58830
File No.: BRED-19970801YA

Deposition of:

JEFFREY RAMIREZ

a witness of lawful age, taken on behalf of the Federal Communications Commission, pursuant to notice, in the offices of the Federal Communications Commission, The Portals, 445 Twelfth Street, N.W., Washington, D.C., on Tuesday, November 9, 2004, at 11:10 a.m., before Theodore Fambro, Notary Public in and for the District of Columbia, when were present:

APPEARANCES:

On behalf of the Witness:

MARISSA G. REPP, Esquire Hogan & Hartson, LLP 555 Thirteenth Street, N.W. Washington, D.C. 20004 (202) 637-5600

Also on behalf of the Witness:

LOUISE H. RENNE, Esquire Renne, Sloan, Holtzman & Sakai, LLP 188 The Embarcadero, Suite 200 San Francisco, California 94105 (415) 677-1234

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APPEARANCES: (Cont'd)

On behalf of the Commission:

JAMES W. SHOOK, Esquire DANA LEAVITT, Esquire Federal Communications Commission 445 Twelfth Street, S.W. Washington, D.C. 20554 (202) 418-1420/418-1317

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Jeffrey Ramirez

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Deposition Began: 11:10 a.m. Deposition Ended: 4:43 p.m.

<u>E X H I B I T S</u>

<u>EXHIBITS</u>	IDENTIFIED	DESCRIPTION
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<u>EXHIBITS</u>	IDENTIFIED	DESCRIPTION
Ramirez 16	126	KALW's 1997 Financial Statements
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1		PROCEED	<u>I N G S</u>
2			(11:10 a.m.)
3	M	MR. SHOOK: Swear in	the witness, please.
4	T	THE REPORTER: Today	is November 9, 2004.
5	My name is	Ted Fambro. I'm a	notary public for the
6	District of	Columbia. We're h	ere at the FCC for the
7	deposition	of Jeffrey Ramirez.	Would you raise your
8	right hand,	please.	
9	W	hereupon,	
10		JEFFREY RA	MIREZ
11	h	naving been duly swo	rn, was called as a
12	witness and	l was examined and t	estified as follows:
13	T	THE REPORTER: Okay.	Thanks.
14	EXAM	INATION BY COUNSEL	FOR THE COMMISSION
15	E	BY MR. SHOOK:	
16	Q W	ould you state your	full name, please?
17	A J	Teffrey P. Ramirez.	
18	Q A	and the P stands for	?
19	A P	ascua.	
20	Q C	ould you spell that	for the court reporter?
21	A P	P-A-S-C-U-A.	
22	Q Y	our current home ad	dress?
23	A 1	2004 Ashleigh Drive	, North Bethesda,
24	Maryland 20	852.	
25	Q C	ould you briefly de	scribe your educational
		Heritage Reporting (202) 628-4	

- background post high school?
- 2 A Post high school. I have a bachelor's
- degree in mass communications with an emphasis in
- 4 journalism and advertising from San Diego State
- 5 University.
- 6 Q What is your current occupation?
- 7 A My title is manager of radio projects and
- 8 programming at the Corporation for Public
- 9 Broadcasting. Essentially, I'm a project officer on
- 10 grant funded projects at the CPB.
- 11 Q What does that entail?
- 12 A My work entails the review and -- well, the
- 13 solicitation and the review and evaluation of grant
- 14 proposals from public radio producers at the local
- 15 level, the network level and the national level. For
- instance, projects that I manage include the grant
- 17 that we make to National Public Radio to produce
- 18 programs like the Tavis Smiley Show, the day-to-day
- 19 news magazine program, and smaller grants to
- 20 independent producers to produce limited series
- 21 documentaries like a Leonard Bernstein documentary
- 22 special.
- 23 Q How long have you been in that position?
- 24 A I started in April 1998, so six and a half
- 25 years.

- 1 O Before the job with CPB, where did you work?
- 2 A I was the general manager at KALW in San
- 3 Francisco.
- 4 On occasion, I may slip back and forth
- 5 between general manager and station manager. Is there
- any real difference between the two?
- 7 A Industry-wide, no. I think they're
- 8 interchangeable.
- 9 O But in terms of at the station, KALW, was
- the proper title general manager? If so, I'll try to
- 11 use that.
- 12 A Yeah. Yeah.
- 13 Q Prior to working as general manager at KALW,
- 14 what employment did you have?
- 15 A I was a talk show producer at KPBS radio in
- 16 San Diego. It's a public radio station licensed to
- 17 San Diego State University. There was also a public
- 18 TV station, so I produced some TV programs there as
- 19 well.
- 20 Q First of all, for what period of time were
- you the general manager at KALW?
- 22 A I started in August 1996, and I left in
- 23 January 1998.
- Q Prior to working at KALW, what was your
- 25 tenure at the other station that you mentioned?

- 1 A I started at KPBS in 1990 -- or 1988 -- as a
- 2 student employee. I was actually working in the
- mailroom, sorting mail and delivering mail. I started
- 4 as a producer in 1991 and then acted as the talk show
- 5 producer for 1991 until I left in 1996.
- 6 Q Prior to becoming general manager at KALW,
- 7 did you have a managerial job of any type in public
- 8 radio?
- 9 A No, though as the talk show producer at KPBS
- 10 I was the production manager for local programming,
- 11 for local program productions.
- 12 Q What type of management responsibilities
- 13 were involved there?
- 14 A It included managing a staff of producers
- that included two hosts, a couple of associate
- 16 producers and some student interns.
- 17 Q Those managing responsibilities, did they
- 18 include hiring and firing?
- 19 A No. Well, I hired people. I never fired
- 20 anyone. I did do performance evaluations, but it was
- 21 never with the intent to fire anyone, so I don't know
- 22 if I did that. Yeah, I never fired anyone. I hired
- 23 people.
- 24 Q You may have had the authority to fire
- 25 someone but you didn't have to --

Т	A Correct.
2	Q or you chose not to, either way?
3	A Correct.
4	Q Now in terms of other management
5	responsibilities, you had mentioned performance
6	evaluations. What was involved with that?
7	A At KPBS?
8	Q Yes.
9	A At the station, we used a standardized form
10	that was provided to us by the San Diego State
11	University Foundation. The foundation is the
12	auxiliary organization that manages that has
13	oversight of the TV and the radio station for San
14	Diego State University. So I would fill out that form
15	and then meet with the employees and then go over the
16	evaluation form. Yeah, that was the process.

- 17 Q In connection with the job at KPBS, did you 18 have responsibilities with respect to that station's 19 public inspection file?
- 20 A No.
- Q Lucky you. How is it that you became the general manager of KALW?
- 23 A I was at the public radio conference.
- 24 Public radio annually holds a convention here in
- Washington. In 1996, the convention was here in 1996.

- I met Enrique Palacios, who at the time was the
- 2 special assistant to the superintendent for the San
- 3 Francisco Unified School District. He was there
- 4 recruiting for the general manager position. I didn't
- 5 know it at the time, though, when I ran into him. I
- 6 think he took an interest in me because I attended the
- 7 California public radio meeting which was held at the
- 8 conference.
- 9 He took an interest in me. He asked me
- 10 about my background, what I did at KPBS. He told me
- about the job and asked me to apply. I did, and so
- 12 that's how I got the job.
- 13 Q So you interviewed with Mr. Palacios?
- 14 A I interviewed with Enrique and interviewed
- 15 with a committee, an interview committee in San
- 16 Francisco. They're probably a committee of four or
- 17 five people.
- 18 Q Do you remember any of them?
- 19 A No, I don't remember who was on the
- 20 committee.
- 21 Q Now, prior to becoming general manager at
- 22 KALW, did you have an opportunity to meet any of the
- 23 staff?
- 24 A No.
- 25 Q So you started as general manager at KALW, I

- think you said it was in August 1996?
- 2 A Correct.
- 3 Q So on the day you walked into the station to
- 4 assume your responsibilities is basically the first
- 5 day you were meeting staff?
- 6 A Correct.
- 7 Q Prior to the time you became general
- 8 manager, had you been to the physical location of KALW
- 9 to see what it looked like?
- 10 A No.
- 11 Q Were you given any advance notice as to who
- the various people were that you were going to be
- working with, like a list of names or just who these
- 14 people were and what they were doing?
- 15 A No, not as part of the hiring process.
- 16 Having working in California and being familiar with
- 17 California public radio stations, I was familiar with
- the station generally, that they were one of the four
- or five public radio stations in San Francisco and
- 20 that the station, especially in the aftermath of the
- 21 1989 earthquake, was kind of like a troubled station,
- 22 especially in the aftermath of a format change at
- 23 KQED, which is the other public radio station in San
- 24 Francisco.
- 25 At the time, I think this was in the late

- eighties, KALW was San Francisco's main public radio
- 2 station carrying the NPR flagship programs, like
- 3 Morning Edition and All Things Considered and Fresh
- 4 Air. KQED at that same time was mostly classical
- 5 music. They changed their format. They went to news
- and information and became the principal public radio
- 7 news and information station in the city.
- 8 KALW -- this is what we're aware of in
- 9 California -- one of the stations in San Francisco,
- 10 for lack of a better term, was now falling on hard
- 11 times because their format niche had pretty much been
- taken by a larger station. So my awareness was they
- weren't doing too well programming-wise, because the
- 14 other station had pretty much taken over the news and
- information format. Small station, kind of grounded
- in the kind of issues and concerns and problems that
- 17 are often associated in our industry with stations
- 18 that are licensed to -- what's the term, like a --
- 19 Q A public entity?
- 20 A Yeah, a public entity. My familiarity with
- 21 managing a public radio or TV station pretty much was
- 22 from KPBS in San Diego, where I was aware that the
- university had, for lack of a better term, given
- oversight of the station, management and oversight to
- 25 the SDSU Foundation. That wasn't the case in San

- 1 Francisco, where the station still was directly under
- the oversight of the board of education, its board of
- 3 directors, essentially.
- 4 Q Did you get to meet any of the board of
- directors prior to becoming general manager at KALW?
- 6 A No.
- 7 Q But you had some idea of who these people
- 8 were?
- 9 A No. I had a sense of who they were in a
- sense that I knew that these were publicly elected
- 11 officials.
- 12 Q Did KQED, when it made its format change,
- take any of the NPR programming, or was that something
- 14 that was exclusive to KALW?
- 15 A NPR doesn't have exclusive arrangements for
- 16 program carriage and for market to market.
- 17 Q When KQED made its switch from classical
- 18 music to news and information, did that also involve
- 19 them taking some of the NPR programming that
- apparently had previously been the domain of KALW?
- 21 A Yes, that's my understanding.
- Q I take it that KQED had a more powerful
- 23 signal than KALW did?
- 24 A Yes. KQED covers a greater area than the
- 25 KALW transmitter.

1	Q So when you came in as general manager, it's
2	with this background that KQED is now basically a
3	direct competitor, if you will, in terms of the news
4	and information programming that KALW was programming?
5	A Personally, I didn't see it as a competitor.
6	It would have been unwise for a station the size of
7	KALW with its resources and capacity and its governing
8	structure and its signal range to compete with KQED
9	with the same programming. In my mind, the best
LO	approach for KALW would have been to not necessarily
11	drop the programming that overlapped with KQED's
L2	programming but perhaps carry it at a different time.
13	For instance, on the west coast, Fresh Air, an
L4	interview program hosted by Terry Gross, on the west
15	coast, we could air the program as early as 9:00 in
L6	the morning.
L7	Most stations around the country aired the
18	program at 1:00 in the afternoon. When I got to the
19	station, KALW and KQED were both airing Fresh Air at
20	the same time, at 1:00. KQED at 9:00 in the morning
21	was and still airs their local public affairs program
22	hosted by Michael Krasny. I figured I'll move Fresh
23	Air to 9:00 in the morning, a very distinct program
24	from Michael Krasny's programming, and serve our
25	audience that way.

1	Q What directive, if any, were you given prior
2	to becoming general manager in terms of where you were
3	going to take KALW from a programming standpoint?
4	A Well, the station is a dual mission station,
5	which in the public radio industry, when any manager
6	hears that the station has a dual mission, you run as
7	far away or you run away as fast as you can, because
8	to the degree that if you have a mission to serve the
9	listeners, you do that as well as you can. You serve
ĽO	listeners by airing high quality programming,
11	scheduling it in such a day so that it isn't
12	duplicative, like moving Fresh Air to 9:00.
L3	The station's other mission is to serve
L4	students. One of the things that I felt good about
15	doing this was involving students to a greater
16	degree in station operations. I believe many of the
17	staff thought that the implementation of involving
18	students more, at a greater level in the station, was
19	with respect to having a student host Morning Edition
20	or actually produce programming. In my mind that, in
21	fact, would have been a disservice to presenting high
22	quality programming.
23	So we did involve students, but more in the
24	station operations, as interns, to provide them with
25	exposure to station operations. The station, in fact,

- to this day at the school -- I think Burton High
- School still has the same emphasis -- is a media
- 3 magnet school, so they have media and communications
- 4 classes. We started working with, I think, the
- 5 journalism professor, or the journalism teacher, whose
- 6 classroom was across the hallway from the radio
- 7 station and started to involve his students in the
- 8 station operations.
- 9 Q While you were general manager, was there a
- 10 move at the station, or had the move taken place
- 11 before you became general manager?
- 12 A Yes, the station did move. When I arrived
- 13 at the station, the new station, or the new offices
- and studios, were still under construction. They were
- probably about a quarter of the way there. So for the
- 16 first three or four months of my tenure there at KALW,
- my main focus was on working with the contractors to
- 18 build the offices and studios and plan and prepare for
- 19 the move to the new station. The new station -- I say
- 20 a new station, but it's not as though it was a station
- 21 built from the ground up. It occupied -- it was built
- 22 inside of a wing of Burton High School.
- Q That was a high school that was already
- there, so this area was simply being rehabilitated to
- 25 allow it to accommodate the radio station?

1	A Correct, doing the subfloors, wiring,
2	dedicated restrooms.
3	Q So when you first became general manager,
4	where physically was the radio station?
5	A Physically, it was located on Harrison
6	Street, just off of the mission district in San
7	Francisco, literally located inside of the John
8	O'Connell High School gymnasium. So they had built a
9	radio station inside the gymnasium.
10	Q And you were at that location for, what,
11	four to six months?
12	A Yeah, that sounds about right. We moved
13	sometime around the new year.
14	Q Do you know how long the radio station had
15	been at the O'Connell High School prior to your
16	arrival as general manager?
17	A Well, the radio, as far as I know, it had
18	been there its whole time. The O'Connell the
19	station was located a building located on the
20	O'Connell High School campus. It was a different
21	building that was subsequently destroyed by the
22	earthquake.
23	Q The 1989 earthquake?
24	A Yes, the Loma Prieta earthquake. Then the

station was then relocated to the gymnasium, which --

25

1	the	build	ing	sı	ırviv	ved	the	earthqua	ake.
2		Q	Whe	en	you	bec	came	general	man

Q When you became general manage of KALW, did you have any inkling that there was any kind of discontent of the staff for any reason whatsoever?

A Sure. The word or the buzz in California public radio, in fact, around the country, was that KALW is a difficult station to manage. The staff members had a sense of privilege because they were civil service employees, which is a problem that cannot not be overcome, because I know that over at KQED in its early years before it really took advantage of its capacity and fully realized its potential that several of the on air talent and on air announcers, not necessarily civil service employees, but they were members of a union that ensured that

But the station dealt with those circumstances accordingly and built a fantastic operation around the existing staff. That was one of my hopes for the station, to build a fantastic operation around the existing staff.

they would be employed at the station.

Q When you walked in and became general manager, was there a hierarchy of staff employees in terms of there were a couple of people who were in charge of an area? If so, who were those people and

- what were they doing?
- 2 A The station was very -- had very limited
- 3 staffing. There were literally only five employees,
- 4 enough to meet the community service grant criteria
- 5 from the Corporation for Public Broadcasting to
- 6 receive federal funding.
- 7 Q Now, when you say five employees, are you
- 8 speaking in terms of --
- 9 A Full time.
- 10 Q -- full time, employed by the school
- 11 district as civil service employees, whatever it is
- 12 they were doing?
- 13 A Correct.
- Q Who were those individuals, and what were
- 15 they doing?
- 16 A One position is the general manager
- 17 position. The other -- there's a program manager
- 18 position. I believe that's the position that Bill
- 19 Helgeson, the operations manager, holds.
- 20 Q So you basically had two hats, then?
- 21 A Well, this is how you manage employment in
- 22 the civil service system. There are positions with
- 23 titles, like program manager. Then you hire in that
- 24 position to fulfill a function, a different function
- 25 at the station.

- 1 Q It sounds like us.
- 2 A So there is the program manager position,
- and then announcer positions. I think one of the
- announcers -- I don't know if he's still at the
- 5 station, Alan Farley, JoAnn Marr, and the chief
- 6 engineer.
- 7 O Who was?
- A At the time I started at the station, the
- 9 chief engineer was Dave Evans.
- 10 O So the individuals that you just named are
- basically the full time staff of the radio station,
- but I take it there were other people who provided
- 13 some kind of service to the station?
- 14 A Yeah. Within civil service, there is a
- 15 category called "as needed." These are temporary,
- hourly, casual folks who we employ as needed, as fill-
- in announcers. You can't run a station with two full-
- 18 time announcers.
- 19 O Well, there was a fellow back in the
- seventies, I think, who tried to do that for a while.
- 21 He ran it solo, a guy named Geller?
- MS. LEAVITT: Not Henry Geller?
- MR. SHOOK: No, not Henry. Simon Geller, I
- think his name was.
- THE WITNESS: So they were part-time, but

- the civil service classifications as needed. There
- 2 might have been something, an as needed announcer/
- operator, but we refer to them as as needed staff.
- 4 BY MR. SHOOK:
- 5 Q Who was the person responsible for
- scheduling those individuals for whatever it was they
- 7 were going to do?
- 8 A That would have been the operations manager,
- 9 Bill Helgeson.
- 10 Q Did you personally ever get involved in the
- 11 scheduling of those employees?
- 12 A No.
- 13 Q So scheduling was something generally within
- Mr. Helgeson's bailiwick, and you allowed him to do
- 15 whatever it was that he did?
- 16 A Correct. Let me back up and say that, not
- 17 wanting to get too involved in the detail of
- scheduling, I would express a preference for I'd
- 19 rather have this announcer on the air in the morning
- versus this other announcer, who I saw wasn't as
- 21 proficient or didn't sound as professional, but
- 22 ultimately, Bill was the one who had to sort out --
- these were folks who otherwise had jobs elsewhere. It
- 24 was kind of a like a phone tree. Bill would have to
- call one person, are you available, can you come in,

- and go down the tree.
- 2 I'm fairly sure I would have stated a
- 3 preference, like call this person first, then this
- 4 person, then this person, to make sure we had the best
- 5 person on the air.
- 6 Q It sounds like if you're going to work a job
- 7 like that, you'd better have something else.
- Otherwise, you're not going to eat very well.
- 9 A Yes.
- 10 Now, when you became the general manager,
- did you have any understanding as to what Commission
- rules there were regarding a public inspection file?
- A Honestly, I didn't. My background was in
- programming, production and fundraising. I think that
- that's what attracted Enrique to me, because he knew
- the station needed to improve its programming. He
- wanted to serve students. He wanted to start --
- involve the students more in station operations and
- 19 production. Fundraising -- the station was -- aside
- from the space and the administrative overhead, the
- subsidy that the school district provided, the station
- was pretty much on its own with respect to paying
- 23 bills.
- 24 Q So one of your principal jobs would have
- 25 been to scare up more money?

1	A Yeah, scare up more money, yeah, to raise
2	funding.
3	Q In terms of the students, you had mentioned
4	students before and some programs. What specific
5	programs were students involved in, and what was your
6	role in that?
7	A We hired another person in the program
8	manager position. Her name was Anna Perez, and her
9	principal duty was to build out the program that we
10	would put in place to involve the students. It was
11	kind of one of these unfunded mandate kind of things.
12	The board and the superintendent said we needed to
13	involve students more in station operations. We
14	didn't have the funding for it.
15	One of the things that Anna and I worked on
16	was a funding proposal to the Corporation for Public
17	Broadcasting through the education department, to fund
18	a series of initiatives to really support students in
19	their efforts at the station. I don't remember what
20	those specific initiatives were today.
21	Q Did any of those funding proposals get
22	granted?
23	A No. The proposal was still before the CPB
24	at the time I left in 1998.
25	Q So other than that proposal to get money in